Delivering Health Care in America

A SYSTEMS APPROACH SEVENTH EDITION

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Preface

With this Seventh Edition, we celebrate 20 years of serving instructors, students, policymakers, and others, both at home and overseas, with up-to-date information on the dynamic U.S. health care delivery system. Much has changed, and much will continue to change in the future, as the nation grapples with critical issues of access, cost, and quality. Indeed, much of the developing and developed world will also be contending with similar issues.

People in the United States, in particular, have just gotten a taste of a far-reaching health care reform through President Barack Obama's signature Affordable Care Act (ACA), nicknamed "Obamacare." To date, this law has produced mixed results that are documented in this new edition.

At the time this edition went to press, we were left with promises of another reform under the slogan "Repeal and replace Obamacare," a move championed by President Donald Trump, who had made it one of the centerpieces of his presidential campaign. Much remains to be seen as to how this promise will play out.

On May 4, 2017, the U.S. House of Representatives passed the American Health Care Act (AHCA) by a vote of 217 to 213, with Republican support. The bill is likely to undergo significant changes in the U.S. Senate. Hence, what the new law may eventually look like was unknown at the time this manuscript went to press. As was the case with the ACA, for which the Democratic Party played an exclusive role in its passage, contentious debates, partisanship, and deal making among both Republicans and Democrats have marked

the progress in moving the new law through Congress.

Although we have chosen to sidestep any premature speculation about the fate of the ACA and the shape of its replacement, wherever possible, we have presented trends and facts that support certain conclusions. Mainly, experiences and outcomes under the ACA have been highlighted in this edition.

On his first day in office in January 2017, President Trump signed an executive order to "waive, defer, grant exemptions from, or delay the implementation of any provision or requirement of the [Affordable Care] Act that would impose a fiscal burden on any State or a cost, fee, tax, penalty, or regulatory burden on individuals, families, health care providers, health insurers, patients, recipients of health care services, purchasers of health insurance, or makers of medical devices, products, or medications." This executive order effectively repealed small portions of the ACA that deal with taxation and fees.

Going forward, the issues of universal coverage and affordability of insurance and health care will be critical. Under the ACA, approximately 27 million people remained uninsured, even though the uninsurance rate in the United States dropped from 13.3% to 10.9% between 2013 and 2016. The majority of the newly insured individuals were covered under Medicaid, the nation's safety net health insurance program for the poor.

Another thorny issue will be how to provide health care for the millions of illegal immigrants who obtain services mainly through hospital emergency departments, and through charitable sources to some extent. Is there a better, more cost-effective way to address their needs?

The affordability of health insurance in the non-employment-based private market was severely eroded under the ACA, mainly for those who did not qualify for federal subsidies to buy insurance. The reason for the rate hikes in this segment was that few young and healthy people enrolled in health care plans under the ACA. Consequently, for many people, premium costs rose to unaffordable levels in 2016. People who really needed to use health care enrolled in much larger numbers than healthier individuals. Such an adverse selection prompted the chief executive of Aetna Insurance, Mark Bertolini, to remark that the marketplace for individual health insurance coverage was in a "death spiral." Some large insurance companies either pulled out of the government-sponsored health care exchanges or were planning to do so because of financial losses sustained under the ACA.

New to This Edition

This edition continues to reference some of the main features of the ACA wherever it was important to provide contextual discussions from historical and policy perspectives. Several chapters cover the main provisions of the 21st Century Cures Act, which, after a long delay, was finally passed by Congress and signed by President Obama in December 2016.

As in the past, this text has been updated throughout with the latest pertinent data, trends, and research findings available at the time the manuscript was prepared. Copious illustrations in the form of examples, facts, figures, tables, and exhibits continue to make the text come alive. Following is a list of the main additions and revisions:

Chapter 1

Updates the impact of the Affordable Care Act (ACA) Critical global health issues and health care reforms in other countries

Chapter 2

- Health insurance under the ACA
- Evaluation of progress made toward the Healthy People 2020 goals
- Information on global pandemics and infectious diseases

Chapter 3

- Expanded section: Reform of mental health care
- Complete revision of the section: Era of health care reform

Chapter 4

- Major issues related to the health care workforce
- Updated information on nonphysician providers

Chapter 5

- New section: Electronic health records and quality of care
- Global trends in biomedical research and a new table on R&D expenditures
- New section: Drugs from overseas
- New section: Health care reform and medical technology

Chapter 6

- New section: Private coverage and cost under the Affordable Care Act
- New section: Medicaid experiences under the ACA

- New section: Issues with Medicaid
- New section: Long-term care hospital payment systems
- New section: Value-based reimbursement (discusses the MACRA and Medicare Shared Savings Program)
- Updated current directions and issues in financing

Chapter 7

- Research findings using the Primary Care Assessment Tool
- Measurement and achievement of the patient-centered medical home
- The impact of community health centers

Chapter 8

- New section: Comparative data from the Organization for Economic Cooperation and Development on hospital access and utilization
- Comparative hospital prices in selected countries
- New section: Factors that affect hospital employment
- New section: Rise in bad debts
- New section: State mental health institutions
- Update on physician-owned specialty hospitals
- Medicare designations of sole community hospitals and Medicare-dependent hospitals
- Patient outcomes at Magnet hospitals
- New section: Hospital costs

Chapter 9

- "Any willing provider" and "freedom of choice" laws under managed care regulations
- The latest on accountable care organizations

Chapter 10

 New section: Recent policies for communitybased services

Chapter 11

- Updated information on vulnerable subpopulations
- Expanded coverage on chronically ill patients

Chapter 12

- Current issues in health care costs, access, and quality
- Pay-for-performance in health care
- Quality initiatives in both the public and private sectors

Chapter 13

- Current critical policy challenges
- Future health policy issues in both the United States and abroad

Chapter 14

- Almost all sections have been completely updated
- New section: No single payer
- New section: Reforming the reform
- New section: Universal coverage and access
- New section: Toward population health

As in the previous editions, our aim is to continue to meet the needs of both graduate and undergraduate students. We have attempted to make each chapter complete, without making it overwhelming for beginners. Instructors, of course, will choose the sections they decide are most appropriate for their courses.

x Preface

As in the past, we invite comments from our readers. Communications can be directed to either or both authors:

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We appreciate the work of Hailun Liang and Megha Parikh in providing assistance in the preparation of selected chapters of this text.



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List of Abbreviations/Acronyms

A

AALL—American Association of Labor Legislation

AAMC—Association of American Medical Colleges

AA/PIs—Asian Americans and Pacific Islanders

AAs—Asian Americans

ACA—Affordable Care Act

ACNM—American College of

Nurse-Midwives

ACO—accountable care organization

ACS—American College of Surgeons

ADA—American Dental Association

ADC—adult day care

ADLs—activities of daily living

ADN—associate's degree nurse

AFC—adult foster care

AHA—American Hospital Association

AHRQ—Agency for Healthcare Research and Quality

AIANs—American Indians and Alaska Natives

AIDS—acquired immunodeficiency syndrome

ALF—assisted living facility

ALOS—average length of stay

AMA—American Medical Association

AMDA—American Medical Directors

Association

ANA—American Nurses Association

APCs—ambulatory payment classifications

APN—advanced practice nurse

ARRA—American Recovery and

Reinvestment Act

ASPR—Assistant Secretary for Preparedness and Response

B

BBA—Balanced Budget Act

BPCI—bundled payments for care improvement

BSN—baccalaureate degree in nursing

BWC—Biological and Toxin Weapons

Convention

CAH—critical access hospital

CAM—complementary and alternative medicine

CBO—Congressional Budget Office

CCAH—continuing care at home

CCRC—continuing care retirement

center/community

CDC—Centers for Disease Control and Prevention

CDSS—clinical decision support system

CEO—chief executive officer

CEPH—Council on Education for Public Health

CER—comparative effectiveness research

CF—conversion factor

CHAMPVA—Civilian Health and Medical Program of the Department of Veterans Affairs

CHC—community health center

CHIP—Children's Health Insurance Program

CMGs—case-mix groups

C/MHCs—community and migrant health centers

CMS—Centers for Medicare and Medicaid Services

CNA—certified nursing assistant

CNM—certified nurse-midwife

CNS—clinical nurse specialist

COBRA—Consolidated Omnibus Budget Reconciliation Act

CON-certificate of need

COPC—community-oriented primary care

COTA—certified occupational therapy assistant

COTH—Council of Teaching Hospitals and Health Systems

CPI—consumer price index

CPOE—computerized provider order entry

CPT—Current Procedural Terminology

CQI—continuous quality improvement

CRNA—certified registered nurse anesthetist **CT**—computed tomography

D

DC—Doctor of Chiropractic

DD—developmental disability

DDS—Doctor of Dental Surgery

DGME—Direct Graduate Medical Education

DHHS—U.S. Department of Health and Human Services

DHS—Department of Homeland Security

DMD—Doctor of Dental Medicine

DME—durable medical equipment

DO—Doctor of Osteopathic Medicine

DoD—Department of Defense

DPM—Doctor of Podiatric Medicine

DRA—Deficit Reduction Act

DRGs—diagnosis-related groups

DSM-5—Diagnostic and Statistical Manual of Mental Disorders, Fifth Edition

DTP—diphtheria/tetanus/pertussis (vaccine)

E

EBM—evidence-based medicine

EBRI—Employee Benefit Research Institute

ECG—electrocardiogram

ECU—extended care unit

ED—emergency department

EHRs—electronic health records

EMT—emergency medical technician

EMTALA—Emergency Medical Treatment and

Active Labor Act

ENP—Elderly Nutrition Program

ERISA—Employee Retirement Income

Security Act

ESRD—end-stage renal disease

F

FD&C Act—Federal Food, Drug, and

Cosmetic Act

FDA—Food and Drug Administration

FMAP—Federal Medical Assistance

Percentage

FPL—federal poverty level

FTE—full-time equivalent

FY—fiscal year

G

GAO—General Accounting Office

GDP—gross domestic product

GP—general practitioner

Н

HAART—highly active antiretroviral therapy

HCBS—home- and community-based services

HCBW—home- and community-based waiver

HCH—Health Care for the Homeless

HCPCS—Healthcare Common Procedures Coding System

HDHP—high-deductible health plan

HDHP/SO—high-deductible health plan with a savings option

HEDIS—Healthcare Effectiveness Data and Information Set

HHRG—home health resource group

HI—hospital insurance

HIAA—Health Insurance Association of America

Hib—Haemophilus influenzae serotype b

HIO—health information organization

HIPAA—Health Insurance Portability and Accountability Act

HIT—health information technology

HITECH— Health Information Technology for Economic and Clinical Health Act

HIV—human immunodeficiency virus

HMO—health maintenance organization

HMO Act—Health Maintenance Organization Act

HPSAs—health professional shortage areas

HPV—human papillomavirus

HRA—health reimbursement arrangement

HRQL—health-related quality of life

HRSA—Health Resources and Services Administration

HSA—health savings account

HTA—health technology assessment

HUD—U.S. Department of Housing and Urban Development



IADLs—instrumental activities of daily living

ICF—intermediate care facility

ICF/IID—intermediate care facilities for individuals with intellectual disabilities

ICF/MR—intermediate care facilities for the mentally retarded

ID—intellectual disability

IDD—intellectual/developmental disability

IDEA—Individuals with Disabilities

Education Act

IDS—integrated delivery systems

IDU—injection drug use

IHR—International Health Regulations

IHS—Indian Health Service

IME—Indirect Medical Education

IMGs—international medical graduates

IOM—Institute of Medicine

IPA—independent practice association

IRB—institutional review board

IRF—inpatient rehabilitation facility

IRMAA—Income-Related Monthly Adjustment Amount

IRS—Internal Revenue Service

IS—information systems

IT—information technology

IV—intravenous



LPN—licensed practical nurse

LTC—long-term care

LTCH—long-term care hospital

LVN—licensed vocational nurse

M

MA—Medicare Advantage

MA-PD—Medicare Advantage Prescription Drug Plan

MA-SNP—Medicare Advantage Special Needs Plan

MACPAC—Medicaid and CHIP Payment and Access Commission

MACRA—Medicare Access and CHIP Reauthorization Act

MBA—Master of Business Administration

MCOs—managed care organizations

MD—Doctor of Medicine

MDS—Minimum Data Set

MedPAC—Medicare Payment Advisory Commission

MEPS—Medical Expenditure Panel Survey

MERS—Middle East respiratory syndrome

MFP—Money Follows the Person

MHA—Master of Health Administration

MHS—multihospital system

MHSA—Master of Health Services

Administration

MIPS—Merit-based Incentive Payment System

MLP—midlevel provider

MLR—medical loss ratio

MMA—Medicare Prescription Drug, Improvement, and Modernization Act

MMR—measles/mumps/rubella vaccine

MPA—Master of Public Administration/Affairs

MPFS—Medicare Physician Fee Schedule

MPH—Master of Public Health

MRHFP—Medicare Rural Hospital Flexibility Program

MRI—magnetic resonance imaging

MSA—metropolitan statistical area

MS-DRGs—Medicare severity diagnosis-related groups

MSO—management services organization

MSSP—Medicare Shared Savings Program

MUAs—medically underserved areas

N

NAB—National Association of Boards of Examiners of Long-Term Care Administrators **NAPBC**—National Action Plan on Breast Cancer

NCCAM—National Center for Complementary and Alternative Medicine

NCCIH—National Center for Complementary and Integrative Health

NCHS—National Center for Health Statistics

NCQA—National Committee for Quality

NF—nursing facility

Assurance

NGC—National Guideline Clearinghouse

NHC—neighborhood health center

NHE—national health expenditures

NHI—national health insurance

NHS—national health system

NHS—U.K. National Health Service

NHSC—National Health Service Corps

NICE—National Institute for Health and Clinical Excellence

NIH—National Institutes of Health

NIMH—National Institute of Mental Health

NP—nurse practitioner

NPP—nonphysician practitioner

NRP— National Response Plan



OAM—Office of Alternative Medicine

OBRA—Omnibus Budget Reconciliation Act

OD—Doctor of Optometry

OI—opportunistic infection

OPPS—Outpatient Prospective Payment System

OT—occupational therapist

OWH-Office on Women's Health

P

P4P—pay-for-performance

PA—physician assistant

PACE—Program of All-Inclusive Care for the Elderly

PAHPA—Pandemic and All-Hazards Preparedness Act

PASRR—Preadmission Screening and Resident Review

PBMs—pharmacy benefits managers

PCCM—primary care case management

PCGs—primary care groups

PCMH—patient-centered medical home

PCP—primary care physician

PDP—stand-alone prescription drug plan

PERS—personal emergency response system

PET—positron emission tomography

PFFS—private fee-for-service

PharmD—Doctor of Pharmacy

PhD—Doctor of Philosophy

PHI—personal health information

PHO—physician-hospital organization

PhRMA—Pharmaceutical Research and Manufacturers of America

PMPM—per member per month

POS—point-of-service (plan)

PPD—per-patient day (rate)

PPM—physician practice management

PPO—preferred provider organization

PPS—prospective payment system

PRO—peer review organization

PSO—provider-sponsored organization

PSRO—professional standards review organization

PsyD—Doctor of Psychology

PTA—physical therapy assistant

PTCA—percutaneous transluminal coronary angioplasty

PT—physical therapist

Q

QALY—quality-adjusted life year

QI—quality indicator

QIO—quality improvement organization

R

R&D—research and development

RBRVS—resource-based relative value scales

RN—registered nurse

RUGs—resource utilization groups

RVUs—relative value units

RWJF—Robert Wood Johnson Foundation

S

SAMHSA—Substance Abuse and Mental

Health Services Administration

SARS—severe acute respiratory syndrome

SAV—small area variations

SES—socioeconomic status

SGR—sustainable growth rate

SHI—socialized health insurance

SMI—supplementary medical insurance

SNF—skilled nursing facility

SPECT—single-photon emission computed tomography

SSI—Supplemental Security Income

STD—sexually transmitted disease

Т

TAH—total artificial heart

TANF—Temporary Assistance for Needy Families

TCU—transitional care unit

List of Abbreviations/Acronyms

TEFRA—Tax Equity and Fiscal Responsibility Act TPA—third-party administrator TQM—total quality management



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UCR—usual, customary, and reasonable UR—utilization review



VA—Department of Veterans Affairs **VBP**—Value-Based Purchasing

VHA—Veterans Health Administration VISN—Veterans Integrated Service Network



WHO—World Health Organization WIC—Special Supplemental Nutrition Program for Women, Infants, and Children